AN ORDINANCE TO AMEND TITLE XV OF THE LAND USAGE SECTION OF CITY ORDINANCES SPECIFICALLY TO REPEAL CHAPTER 155: HISTORIC DISTRICT, AND ENACT A NEW CHAPTER 155: HISTORIC DISTRICT

Chapter 155: HISTORIC DISTRICT

Effective: March 6th, 2023

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§ 155.01 PURPOSE.

Historic preservation is declared to be a public purpose, and it is hereby determined to be in the best interest of our City to review work such as the construction, addition, alteration, repair, moving, excavation, and the demolition of resources. The purpose of this Chapter shall be to do the following:

- A. Safeguard the heritage of the City by preserving resources in the City that reflect elements of its history, architecture, archaeology, engineering, and culture;
- B. Stabilize and improve property values where historic resources are located by reviewing work on proposed renovation plans and progress of said renovation plans;
- C. Foster civic beauty throughout the entire city;
- D. Strengthen the city economy;
- E. Promote the use of historic resources for the education, pleasure, and welfare of the citizens of the city and the state.

§ 155.02 DEFINITIONS.

For the purpose of this Chapter the following definitions shall apply unless the context clearly indicates or requires a different meaning.

ALTERATION The work that changes the detail of a resource but does not change its basic size or shape.

CERTIFICATE OF APPROPRIATENESS The written approval, by the Historic District Commission, of an application for work that is appropriate and that does not adversely affect a resource.

COMMISSION The Historic District Commission – See Section 155.04.

COUNCIL The Cheboygan City Council

DEMOLITION The razing or destruction, whether entirely or in part, of a resource and includes, but is not limited to, demolition by neglect.

DEMOLITION BY NEGLECT Neglect in maintaining, repairing, or securing a resource against the elements or unlawful entry that results in deterioration of an exterior feature of the resource or the loss of structural integrity of the resource.

DENIAL Written rejection of a permit, application for work that is inappropriate and that adversely affects a resource.

FIRE ALARM SYSTEM A system designed to detect and annunciate the presence of fire or by-products of fire.

HISTORIC DISTRICT An area, or group of areas, not necessarily having contiguous boundaries, that contains one resource or a group of resources that are related by history, architecture, archaeology, engineering, or culture.

HISTORIC RESOURCE A publicly or privately owned building, structure, site, object, feature, or open space that is significant in the history, architecture, archaeology, engineering, or culture of the City and has been proposed or so designated by the parameters set forth in this Chapter.

NOTICE TO PROCEED The written permission to issue a permit to an applicant for work that is inappropriate and that does adversely affect a historic resource pursuant to a finding under this Chapter.

OPEN SPACE Undeveloped land, a naturally landscaped area, or a formal or manmade landscape area that provides a connective link or a buffer between other resources.

ORDER TO RESTORE Ability to order an owner/developer to restore a damaged or neglected resource.

ORDINARY MAINTENANCE Keeping a resource unimpaired and in good condition through ongoing minor intervention, undertaken from time to time, in its exterior condition. Ordinary Maintenance does not change the external appearance of the resource except through the elimination of the usual and expected effect of weathering. Ordinary Maintenance does not constitute work for the purposes of this Chapter.

PROPOSED HISTORIC DISTRICT An area, or group of areas, not necessarily having contiguous boundaries that has delineated boundaries and that is under review by a committee or a standing committee for the purpose of making recommendations as to whether it should be established as a historic district or added to an established historic district.

REPAIR To restore a decayed or damaged resource to a good or sound condition by any process. A repair that changes the external appearance of a resource constitutes work for purposes of this Chapter.

RESOURCE One or more publicly or privately owned historic or non-historic buildings, structures, site, objects, features, or open spaces located within the City or a historic district.

SMOKE ALARM A single-station or multiple-station alarm responsive to smoke and not connected to a system. As used in this subdivision, "single-station alarm" means an assembly incorporating a detector, the control equipment, and the alarm sounding device into a single unit, operated from a power supply either in the unit or obtained at the point of installation. "Multiple-station alarms" means two or more single-station alarms that are capable of interconnection such that actuation of one alarm causes all integrated separate audible alarms to operate.

WORK Construction, addition, alteration, repair, moving, excavation, or demolition.

§ 155.03 HISTORIC DISTRICT STUDY COMMITTEE AND THE STUDY COMMITTEE REPORT

Before establishing a historic district(s), the Mayor shall appoint, with City Council's approval, a Historic District Study Committee. A majority of the persons appointed to the Study Committee shall have a clearly demonstrated interest in, or knowledge of, historic preservation. The Study Committee shall contain representation of at least one member appointed from one or more duly organized local historic preservation organizations. The Study Committee shall do all of the following:

- A. Conduct a photographic inventory of resources within each proposed historic district, following procedures established by the State Historic Preservation Office.
- B. Conduct basic research of each proposed historic district and historic resources within that district.
- C. Determine the total number of historic and non-historic resources within a proposed historic district and the percentage of the historic resources of that total. In evaluating the significance of historic resources, the Committee shall be guided by the selection criteria for evaluation issued by the United States Secretary of the Interior for inclusion of resources in the National Register of Historic Places, as set forth in 36 CFR part 60, and criteria established or approved by the State Historic Preservation Office.

- D. Prepare a preliminary Historic District Study Committee Report that addresses, at a minimum, all of the following:
 - 1. The charge of the Committee;
 - 2. The composition of the Committee membership;
 - 3. The historic district(s) studied;
 - 4. The boundaries of each proposed historic district in writing and on maps;
 - 5. The history of each proposed historic district;
 - 6. The significance of each district as a whole, as well as a sufficient number of its individual resources, to fully represent the variety of resources found within the district relative to the evaluation criteria;
 - Transmit copies of the preliminary report for review and recommendation to the local planning body, the State Historic Preservation Office, the Michigan Historical Commission, and the State Historic Preservation Review Board;
 - 8. Make copies of the preliminary report available to the public pursuant to Section 399.203 (4) of Public Act 169 of 1970, as amended.
- E. Not less than sixty (60) calendar days after the transmittal of the preliminary report, the Historic District Study Committee shall hold a public hearing in compliance with Public Act 267 of 1976, as amended. Public notice of the time, date and place of the hearing, shall be given in the manner required by Public Act 267. Written notice shall be mailed by first class mail not less than fourteen (14) calendar days prior to the hearing to the owners of properties within the proposed historic district, as listed on the most current tax rolls. The report shall be made available to the public in compliance with Public Act 442 of 1976, as amended.
- F. After the date of the public hearing, the Committee and the City Council have not more than one year, unless otherwise authorized by the City Council, to take the following actions:
 - 1. The Committee shall prepare and submit a final report with its recommendations and the recommendations, if any, of the local planning body to the City Council as to the establishment of a Historic District(s). If the recommendation is to

- establish a Historic District(s), the final report shall include a draft of the proposed ordinance(s);
- 2. After receiving a final report that recommends the establishment of a Historic District(s), the City Council, at its discretion, may introduce and pass or reject an ordinance(s). If the City Council passes an ordinance(s) establishing one or more Historic Districts, the City shall record a copy of the ordinance(s), including a legal description of the property or properties located within the Historic District(s) with the Register of Deeds. The City Council shall not pass an ordinance establishing a contiguous historic district less than 60 days after a majority of the property owners within the proposed historic district, as listed on the tax rolls of the local unit, have approved the establishment of the historic district pursuant to a written petition.
- G. All written documents, owned, used, in the possession of, or retained by a committee in the performance of an official function of the Historic District Commission shall be made available to the public in compliance with Public Act 442 of 1976, as amended.

§ 155.04 HISTORIC DISTRICT COMMISSION

- A. Creation. To execute the purpose of this chapter, the Cheboygan Historic District Commission is created.
- B. Membership and Terms. The Commission consists of seven (7) members who are residents of the City. The term of office is three (3) years and the terms shall be staggered. The Mayor, subject to the approval of the Council, shall make appointments. Of the members first appointed, two (2) shall be appointed for one (1) year, two (2) shall be appointed for two years, and three shall be appointed for three (3) years. A member shall hold office until a successor is appointed. A member may be reappointed. Terms shall expire on March 31. The Mayor within sixty (60) days shall fill a vacancy for unexpired terms. Members of the Commission serve without compensation and shall be removable for cause by the Mayor.
- C. Qualifications. A majority of the members shall have demonstrated interest, competence, or knowledge of historic preservation. Two (2) members shall be appointed from a list submitted by duly organized historic preservation organizations. If such a person is available for appointment, one (1) member shall be an architect who has two (2) years of architectural experience or who is duly registered in the State of Michigan.
- D. Rules.

- 1. The Commission shall elect from its membership a Chair, Vice-Chair and Secretary at the first meeting each year. The Chair shall preside over the Commission and have the right to vote. The Vice-Chair shall preside in the absence of the Chair. The Secretary, or his or her delegate, shall keep an accurate record of the Commission:
- 2. The Commission shall meet on the first Monday of each month and at the call of the Chair, Secretary or two members of the Commission;
- 3. A majority of the Commission, of occupied seats, shall constitute a quorum for the transaction of its business. The Commission shall adopt rules for the transaction of its business for the time and place of holding meetings. All meetings of the Commission shall be conducted at a public meeting held in compliance with the Open Meetings Act, Public Act 267 of 1976, as amended, and any person shall be entitled to appear and be heard on any matter being addressed by the Commission. Public notice of the date, time and place of the meeting shall be given in the manner required by Public Act 267, as amended. A meeting agenda shall be part of the notice and include a listing of each permit, application to be reviewed or considered by the Commission;
- 4. The Commission shall keep a record, which shall be open to the public for view, of its resolutions, proceedings, and actions in accordance with the Freedom of Information Act, Public Act 442 of 1976, as amended, and Open Meetings Act, Public Act 267 of 1976, as amended. The concurring affirmative vote of a majority of the members shall constitute approval of plans before it for review, or for the adoption of any resolution, motion or other action of the Commission. The Commission shall submit an annual report of its activities to the Council;
- 5. No member of the Commission shall vote on any matter that may directly affect the property, income, or business interest, of that member.
- E. Staff. The Commission may be provided with reasonable staff assistance, upon the request of the Commission and approval by the City Manager. The Commission also may utilize the services of volunteer consultants, and paid consultants, within the limits of available funding. City staff will issue, with approval of the HDC, certificates of appropriateness for specified minor classes of work. The Commission shall supply the City staff specific written standards for issuing certificates of appropriateness under this subsection. On at least a quarterly basis, the Commission shall review the Certificates of Appropriateness, if any.

- F. Budget. There may be appropriated in the City's annual budget a sum of money for historic preservation for or in connection with:
 - 1. The preparation of surveys;
 - 2. The preservation of resources;
 - 3. The acquisition by purchase, or condemnation of property(s), structure(s), easements(s), or other rights. The Commission shall make recommendations to the Council concerning such acquisitions;
 - 4. Staff support;
 - 5. Training for all staff and public officials responsible for the implementation of this chapter, especially to provide technical knowledge of the principles, practicality, and cost of historic preservation;
 - 6. Programs of assistance to property owners, including but not limited to education, consultation, research assistance, and assistance in locating contractors offering unique services required in historic preservation work;
 - 7. Programs to recognize property owners' historic preservation achievements, including but not limited to the award of certificates or plaques for display by property owners; and
 - 8. Other activities taken in accordance with the provisions of this Chapter.

§ 155.05 POWERS AND DUTIES OF THE COMMISSION

The Commission shall have the following powers:

- A. To adopt its own procedural rules;
- B. To conduct an ongoing survey to identify properties, structures, and areas that exemplify the cultural, social, economic, political, educational, engineering or architectural history of the City;
- C. To keep a register of all designated resources including all information required for each designation;

- D. To determine an appropriate system of markers and to confer recognition upon the owners of historic resources and/or resources by means of certificates, plaques, or markers;
- E. To nominate historic resources to the National Register of Historic Places and to review and comment on any nominations submitted to the State or National Registers;
- F. To advise and assist owners of properties on physical and financial aspects of historic preservation and the acceptable options open to their use;
- G. To inform and educate the citizens of the City concerning the historic and architectural heritage of the City by publishing appropriate maps, brochures, and pamphlets, and by holding programs and seminars;
- H. To review applications for work affecting designated resources and issue a certificate of appropriateness, notice to proceed, or a denial. If proposed work will adversely affect a resource, the Commission shall attempt to establish with the resource's owner an economically feasible plan for its preservation;
- I. On behalf of the City pursue gifts, grants, and money as may be appropriate for the purposes of this Chapter. Such funds may be administered in accordance with the ordinances of the City, but a separate accounting shall be made of them and a copy of such accounting given to the Commission at least annually;
- J. To call upon available staff members as well as other experts for technical advice;
- K. To testify before the Council, all boards, and commissions on any matter affecting historically and architecturally significant properties, structures, and areas;
- L. To investigate and recommend incentive programs to encourage historic preservation;
- M. To review all City licensed or funded physical development projects affecting resources, or which may have demonstrable effect on resources;
- N. To oversee periodic inspections of all designated resources for violations of this Chapter, and to request that the City Manager require the correction of said violations;
- O. To develop a preservation component in the Master Plan and to recommend it to the Planning Commission and Council;

- P. To periodically review the Zoning Ordinance and to recommend to the Planning Commission and Council any amendments for the protection and continued use of historic resources; and
- Q. To undertake any other action or activity necessary or appropriate to the implementation of its powers, duties, or to implementation of the purpose of this Chapter.

§ 155.06 WORK AFFECTING RESOURCES AND PROCEDURES THEREOF:

- A. A permit shall be obtained before any work affecting the exterior appearance of a resource is performed within a historic district. The person, individual, partnership, firm, corporation, organization, institution, or agency of government proposing to do that work shall file an application for a permit with the City Manager or other designated staff member. When a completed application is received, the application shall be immediately referred, together with all required supporting materials that make the application complete, to the Commission. A permit shall not be issued, and proposed work shall not proceed, until the Commission has acted on the application by issuing a Certificate of Appropriateness or a Notice to Proceed as prescribed in this Ordinance. The Commission shall not issue a Certificate of Appropriateness unless the applicant certifies in the application that the property where work will be undertaken has, or will have before the proposed project completion date, a fire alarm system or a smoke alarm complying with requirements of the Stille-DeRossett-Hale single state construction code act, 1972 PA 230, MCL 125.1501 to 125.1532.
- B. The City may charge a reasonable fee to process an application and the amount of the fee shall be established by resolution of the Council.
- C. In reviewing applications for Certificates of Appropriateness, the Commission shall follow the U.S. Secretary of Interior's Standards for Rehabilitation and guidelines for rehabilitating historic buildings as set forth in 36 C.F.R. part 67. Design Review standards and guidelines that address special design characteristics of historic districts administered by the Commission may be followed if they are equivalent in guidance to the Secretary of Interior's Standards and guidelines and are established or approved by the State Historic Preservation Office. The Commission shall also consider all of the following:
 - 1. The historic or architectural value and significance of the resource and its relationship to the historic value of the surrounding area.

- 2. The relationship of any architectural features of the resource to the rest of the resource and to the surrounding area. However, color shall not be a consideration.
- 3. The general compatibility of the design, arrangement, texture, and materials proposed to be used.
- 4. Other factors, such as, aesthetic value that the Commission finds relevant.
- 5. Whether the applicant has certified in the application that the property where work will be undertaken has, or will have, before the project completion date, a fire alarm system or a smoke alarm complying with the Steele-DeRossett-Hale single state construction code act, 1972 PA 230,MCL 125.1501 to 125.1531.
- D. The Commission shall review and act upon only exterior features of a resource and shall not review and act upon interior arrangements unless specifically authorized to do so by the City Council or unless interior work will cause visible change to the exterior of the resource. The Commission shall not disapprove an application due to a consideration not described in subsection 399.205 (3) of Public Act 169 of 1970 as amended.
- E. The Commission shall review and act upon each application on its own merit.
- F. The failure of the Commission to act on an application within sixty (60) calendar days after the date a complete application is filed with the Commission, unless an extension is agreed upon in writing by the applicant and the Commission, shall be considered to constitute approval.
- G. If an application is for work that will adversely affect the exterior of a resource, and the Commission determines that the alteration or loss of that resource will adversely affect the public purpose of the City, the Commission shall attempt to establish with the owner of the resource an economically feasible plan for preservation of the resource.
- H. Work relating to a resource within a historic district which might otherwise be prohibited, shall be permitted through the issuance of a Notice to Proceed by the Commission if any of the following conditions prevail and if the proposed work can be demonstrated by the finding of the Commission to be necessary to substantially improve or correct any of the following conditions:

- 1. The resource constitutes a hazard to the safety of the public or to the structure's occupants;
- 2. The resource is a deterrent to a major improvement that will be of substantial benefit to the community and the applicant proposing the work has obtained all necessary planning and zoning approvals, financing, and environmental clearances;
- 3. Retaining the resource will cause undue financial hardship to the owner when a governmental action, an act of God, or other event beyond the owner's control created the hardship, and all feasible alternatives to eliminate the financial hardship, which may include offering the resource for sale at its fair market value or moving the resource to a vacant site within the historic district, have been attempted and exhausted by the owner;
- 4. Retaining the resource is not in the interest of the majority of the community.

§ 155.07 GRANTS AND GIFTS; BENEFIT PROGRAMS.

The City Council may accept state or federal funds for historic preservation purposes, may participate in state and federal programs that benefit historic preservation, and may accept public or private gifts for historic preservation purposes. The Historic District Commission shall pursue grants, gifts, and perform program responsibilities on behalf of the City.

§ 155.08 ACQUISITION OF HISTORIC RESOURCES.

If all efforts by the Commission to preserve a resource fail, or if it is determined by the City Council that public ownership is most suitable, the City Council, if considered to be in the public interest, may acquire the resource using public funds, public or private gifts, grants, or proceeds from the issuance of revenue bonds. The acquisition shall be based upon the recommendation of the Commission. The City is responsible for maintaining publicly owned resources, using its own funds, if not specifically designated for other purposes, or public funds committed for that use. The City, upon recommendation of the Commission, may sell resources acquired under this Section with protective easements included in the property transfer documents, if appropriate.

§ 155.09 FILING OF CERTIFICATES OF APPROPRIATENESS, NOTICES TO PROCEED, AND DENIAL OF APPLICATIONS; BINDING DECISIONS; APPEAL; UNIFORM ADMINISTRATION OF ACT.

The Commission shall file certificates of appropriateness, notices to proceed, and denials of applications with the City Manager or other delegated authority. If a permit application is denied, the decision shall be binding. A Denial shall be accompanied with a written explanation by the Commission of the reasons for denial and, if appropriate, a notice that an application may be resubmitted for Commission review. The Denial shall also include notification of the applicant's right to appeal to the State Historic Preservation Review Board and to the Circuit Court.

An applicant aggrieved by a decision of the Commission concerning a permit application may file an appeal with the State Historic Preservation Review Board. The appeal shall be filed within sixty (60) calendar days after the decision is furnished to the applicant. The appellant may submit all or part of the appellant's evidence and argument in written form. The State Historic Preservation Review Board shall consider an appeal at its first regularly scheduled meeting after receiving the appeal. A permit applicant aggrieved by the decision of the State Historic Preservation Review Board may appeal the decision to the Circuit Court having jurisdiction over the Historic District Commission whose decision was appealed to the State Historic Preservation Review Board.

Any citizen or duly organized historic preservation organization in the City as well as resource property owners, jointly or severally aggrieved by a decision of the Historic District Commission may appeal the decision to the Circuit Court, except that a permit applicant aggrieved by a decision rendered under this Ordinance may not appeal to the court without first exhausting the right to appeal to the State Historic Preservation Review Board.

155.10 WORK WITHOUT A PERMIT

When work has been done upon a resource, without a permit, and the Commission finds that the work does not qualify for a Certificate of Appropriateness, the Commission may require an owner to restore the resource to the condition that the resource was in before the inappropriate work or to modify the work so that it qualifies for a Certificate of Appropriateness. If the owner does not comply with the restoration or modification requirement within a reasonable time, the Commission, with the approval of City Council, may seek an order from the Circuit Court to require the owner to restore the resource to its former condition or to modify the work so that it qualifies for a Certificate of Appropriateness. If the owner does not comply or cannot comply with the order of the Circuit Court, the Commission or its agents may enter the property and

conduct work necessary to restore the resource to its former condition or modify the work so that it qualifies for a Certificate of Appropriateness in accordance with the Court's order. The costs of the work done shall be charged to the owner, and may be levied by the City as a special assessment against the property. When acting pursuant to an order of the Circuit Court, the Commission or its agents may enter the property for purposes of this Section.

§ 155.11 DEMOLITION BY NEGLECT

Upon a finding by the Commission that a historic resource within a historic district or a proposed historic district subject to its review and approval is threatened with Demolition by Neglect, the Commission may do either of the following:

- A. Require the owner of the historic resource to repair or abate all conditions contributing to demolition by neglect.
- B. If the owner does not make repairs within a reasonable time, the Commission or its agents, with approval of Council, may enter the property and make such repairs as necessary to prevent Demolition by Neglect. The costs of the work shall be charged to the owner, and may be levied by the City as special assessment against the property. The Commission or its agents, with Council approval, may enter the property for purposes of this Section upon obtaining an order from the circuit court.

§ 155.12 CONSTRUCTION OF CHAPTER

Nothing in this Chapter shall be construed to prevent ordinary maintenance or repair of a resource, or to prevent work on any resource under a permit issued by the City Manager/Zoning Administrator or other duly delegated authority before the Chapter was enacted.

§ 155.13 REVIEW OF WORK IN PROPOSED DISTRICTS

Upon receipt of substantial evidence showing the presence of historic, architectural, archaeological, engineering, or cultural significance of a proposed historic district, the City Council may, at its discretion, adopt a resolution requiring that all applications or permits within the proposed historic district be referred to the Historic District Commission as prescribed in Section 6 of the Ordinance. The Historic District Commission shall review permit applications with the same powers that would apply if the proposed historic district was an established historic district. The review may continue in the proposed historic district for not more than one

year, or until such time as the City Council approves or rejects the establishment of the historic district by Ordinance, whichever occurs first.

§ 155.14 EMERGENCY MORATORIUM

If the City Council determines that pending work will cause irreparable harm to resources located within an established or proposed historic district, the City Council may by Resolution declare an emergency moratorium on all such work for a period not to exceed six (6) months. The City Council may extend the emergency moratorium for an additional period not to exceed six (6) months, upon finding that the threat of irreparable harm to resources is still present. Any pending permit application concerning a resource subject to an emergency moratorium may be summarily denied.

§ 155.15 PROCEDURES FOR ESTABLISHING ADDITIONAL, MODIFYING, OR ELIMINATING HISTORIC DISTRICTS.

The City Council may at any time establish by ordinance additional historic districts, including proposed historic districts considered and rejected, may modify boundaries of a historic district, or may eliminate an existing historic district. Before establishing, modifying, or eliminating a historic district, a historic district study committee appointed by the City Council shall follow the procedures as stated in Section 399.203 (1-3) of Public Act 169 of 1970, as amended. To conduct these activities, the City Council may retain the initial committee, establish a standing committee, or establish a committee to consider only specific proposed districts and then be dissolved. The committee shall consider any previously written committee reports pertinent to the proposed actions.

In considering elimination of a historic district, a committee shall follow the procedures set forth in Section 399.203 (1-3) of Public Act 169 of 1970, as amended, for the issuance of a preliminary report, holding a public hearing, and issuing a final report but with the intent of showing one or more of the following:

- A. The historic district has lost those physical characteristics that enabled the establishment of the district.
- B. The historic district was not significant in the way previously defined.
- C. The historic district was established pursuant to defective procedures.

§ 155.80 PENALTY.

- A. A person, individual, partnership, firm, corporation, organization, institution, or agency of government that violates this Act is responsible for a civil violation and may be fined not more than \$5,000.00.
- B. A person, individual, partnership, firm, corporation, organization, institution, or agency of government that violates this Act may be ordered by the court to pay the costs to restore or replicate a resource unlawfully constructed, added to, altered, repaired, moved, excavated, or demolished.

§ 155.80 EFFECTIVE DATE.

This ordinance shall take effect twenty (20) calendar days from and after its passage.

Made and passed by the City Council of the City of Cheboygan, Cheboygan County, Michigan, on this 14th day of February 2023.

Date of Publication for Public Hearing: February 4th, 2023

Date of Publication for Ordinance Passage: February 20th, 2023

Date of Adoption by City Council: February 14th, 2023

Date Ordinance Shall Take Effect: March 6th, 2023

Clerk's Certificate

The City Clerk for the City of Cheboygan does hereby certify that the foregoing Amendment to Ordinance was adopted at a regular meeting of the City Council of the City of Cheboygan on the 14th day of February 2023 and notice thereof was caused to be published in the Cheboygan Tribune on the 20th day of February 2023.

Alyssa Singles, City Clerk